

FY 2003-04 Tobacco Settlement Allocation and Spending Plan



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Tobacco Settlement Allocation and Spending Plan FY 2003-04

The Health Care Agency (HCA) and community advocates collaborated on a detailed spending plan for the health care portion of the FY 2003-04 Tobacco Settlement Revenues (TSR). HCA and community advocates met throughout the year to monitor the progress of the current projects funded by TSR and to identify strategic health initiatives. Community representation included representatives for Persons with Disabilities and Faith-Based Organizations along with the ongoing participation of the Physicians, Hospitals, Community Clinics, Mental Health, Older Adults, Alcohol and Drug Prevention and Treatment, and Tobacco Use Prevention representatives.

Subcommittees corresponding to the Measure H categories developed the recommended allocations for TSR funded concepts and priorities. These recommended allocations were presented to the Tobacco Settlement Advisory Group, which in turn advised the HCA Director on community priorities for the allocation of Tobacco Settlement funds to projects or concepts in each of the Measure H categories.

Measure H Categories

In November of 2000, Orange County voters approved Measure H, which determined the allocation of Tobacco Settlement Funds in Orange County to specific purposes. This requirement took effect on July 1, 2001. The Orange County Tobacco Settlement Funds received from the Tobacco Litigation Master Settlement Agreement of 1998 are allocated and appropriated as follows according to the requirements of Measure H:

- 19% to provide health care services for seniors and persons with disabilities.
- 12% to tobacco prevention and control, including cessation services, for youth and adults to reduce smoking and the consumption of tobacco, other addiction programs, and community mental health programs and facilities.
- 20% to non-profit community clinics.
- 23% to fund emergency medical services provided by emergency room physicians and emergency room on-call physician specialists.
- 6% to hospitals within Orange County maintaining basic or comprehensive emergency services or trauma centers to cover the costs of providing charity care.
- 20% to the Sheriff's Department for public safety programs and services.

Measure H also limits the County to 1% of the funds to administer the fund. The programs will also be monitored to ensure conformance with program objectives and outcome measures.

The proposed projects totaling \$35.35 million for FY 2003-04 have been identified below. This total includes approximately \$11.25 million in prior year Tobacco Settlement funds and \$24.10 million projected in FY 2003-04 TSR.

In the event that prior year funds and the Tobacco Settlement Revenues received for FY 2003-04 are greater or less than the estimated amounts, the Health Care Agency in cooperation with

the County Executive Office may adjust the spending plan and budget in accordance with Measure H requirements.

Tobacco Settlement Proposed Allocations FY 2003-04

This spending plan describes the proposed allocations for the Tobacco Settlement Funds expected in FY 2003-04 as well as the anticipated Tobacco Settlement Funds allocated but unspent from prior fiscal years. The amount of TSR carried over from prior years is estimated in this plan. The actual amount of Tobacco Settlement Funds available in FY 2003-04 may vary slightly from the estimates, but all expenditures will be consistent with Measure H requirements. Community representatives will continue to participate in advising HCA during the implementation of the proposed Tobacco Settlement projects.

Measure H Category	Estimated Prior Year Funds	Allocations of Projected FY 2003-04 Funds	Estimated Total TSR Allocations
Health Care Services for Seniors and Persons with Disabilities	6,484,000	5,667,000	12,150,000
<ul style="list-style-type: none"> • Senior Non-Emergency Medical Transportation 	4,506,000	2,000,000	6,506,000*
<ul style="list-style-type: none"> • Services for Seniors 	796,000	1,536,000	2,331,000
<ul style="list-style-type: none"> • Mental Health Services for Persons with Disabilities 	634,000	2,131,000	2,765,000
<ul style="list-style-type: none"> • Health Services for Persons with Disabilities 	548,000	-	548,000
Tobacco Prevention/Control, Other Addictions and Community Mental Health	1,541,000	3,579,000	5,120,000
<ul style="list-style-type: none"> ▪ Unanticipated TSR from FY 02-03 	75,000		75,000
<ul style="list-style-type: none"> ▪ Tobacco Prevention/Cessation 	756,000	1,581,000	2,337,000
<ul style="list-style-type: none"> ▪ Substance Abuse Prevention 	243,000	256,000	501,000
<ul style="list-style-type: none"> ▪ Substance Abuse Treatment 	302,000	1,449,000	1,751,000
<ul style="list-style-type: none"> ▪ Community Mental Health Programs 	165,000	291,000	456,000
Community Clinics	125,000	5,965,000	6,090,000
Emergency Room Physicians/On-call Physician Specialists	2,818,000	6,859,000	9,677,000
Hospitals to Offset the Cost of Charity Care	38,000	1,789,000	1,827,000
County Administration	245,000	241,000	485,000
Total Proposed TSR Program Costs	11,251,000	24,100,000	35,351,000

*While \$6,506,000 has been allocated to senior non-emergency medical transportation, it is anticipated that pilot transportation programs will spend up to \$3 million in FY 2003-04. The Remainder is will be utilized for senior non-emergency medical transportation programs in future fiscal years.

HEALTH CARE SERVICES FOR SENIORS AND THE DISABLED:

- **Senior Non-Emergency Medical Transportation \$6,506,000**

This proposed allocation includes approximately \$4.5 million in prior year TSR funds obligated for non-emergency transportation purposes in addition to \$2 million of continued support for increasing the options for non-emergency medical transportation for seniors.

The Office on Aging (OoA) facilitates this program, which includes a variety of pilot transportation programs to be tested throughout the County, a volunteer mileage reimbursement program, and Countywide coordination and collaboration to address the non-emergency medical trip needs of Orange County's Older Adults. OoA staff estimate that pilot transportation programs may expend up to \$3,000,000 in FY 2003-04. The remaining \$3.5 million allocated to senior non-emergency medical transportation is planned to be used over the next five years.

- **Services for Seniors \$2,331,000**

The proposed projects to provide health services for older adults include the continuation of the Senior Health Outreach Programs for high-risk elderly with health and mental health needs; funding for urgent medical/behavioral health assessments for vulnerable older adults; medications and durable medical equipment in urgent situations; in-home, bi-cultural, bi-lingual mental health treatment for older adults with depression; and an innovative program using community health workers to connect isolated frail elderly Latinos to existing services. A new project proposes to develop a fall prevention curriculum designed to reach underserved older adults with information to manage medications, improve mobility, and alleviate safety hazards in the home.

- **Mental Health Services for Persons with Disabilities \$2,765,000**

The proposed mental health programs in this category include continuing partial funding for a rehabilitation program for seriously and persistently mentally disabled adults, a dedicated clinical team to respond to provide assessments of high risk mentally ill persons throughout the County, a special treatment program with an intensive outpatient pilot program to help individuals integrate more rapidly into the community, and a project to provide intensive outpatient services to consumers who are frequently hospitalized and/or incarcerated.

- **Health Services for Persons with Disabilities \$548,000**

The proposed allocations for persons with disabilities include continued implementation of a Health Insurance Advocacy and Counseling Program to assist Latinos with disabilities in obtaining appropriate health care, remaining FY 2002-03 allocation for services for HIV disabled persons and a new project to develop a program to improve access to healthcare services for persons with disabilities.

TOBACCO PREVENTION/CONTROL AND OTHER ADDICTION PROGRAMS AND COMMUNITY MENTAL HEALTH PROGRAMS:

▪ **Unanticipated Tobacco Settlement Revenue \$75,000**

The FY 2002-03 Tobacco Settlement payment received by Orange County was slightly higher than budgeted. HCA will seek community input to allocate this additional funding.

▪ **Tobacco Prevention and Cessation Programs \$2,337,000**

These proposals include the continuation of Tobacco-Free Communities, (TFC) a community-school linked tobacco education and cessation program, and tobacco cessation services that will include no cost one-on-one counseling, phone counseling, and self-help seminars for people who wish to quit smoking.

▪ **Substance Abuse Prevention \$501,000**

Substance abuse prevention plans include the continuation of the Comprehensive School-Based Program involving schools and community based agencies in planning and implementing substance abuse prevention; funds to support a County-wide Methamphetamine partnership; implementation of the Drug Abuse Warning Network (DAWN), a system to collect data from hospital emergency departments and medical examiners; a hotline; and an education and community mobilization program to counteract the marketing and targeted promotion of alcohol in the Hispanic/Latino media. These projects are ongoing prevention efforts for FY 2003-04.

▪ **Substance Abuse Treatment \$1,751,000**

Substance Abuse Treatment proposals include the continuation of funding for residential substance abuse treatment for pregnant or parenting women and their children, Alcohol & Drug Abuse Services for families involved in Domestic Violence, and psychiatric services at contracted and County operated substance abuse treatment facilities for clients with co-occurring mental illness and substance abuse diagnoses.

▪ **Community Mental Health \$456,000**

The community mental health proposal is to continue funding for inpatient psychiatric beds to partially address the need for beds dedicated to patients with acute medical and psychiatric symptoms.

COMMUNITY CLINICS: \$6,090,000

Tobacco Settlement funds will maintain the enhanced healthcare services provided by community clinics including extended services and/or hours of operation funded by TSR. Outcome measures include increasing access to primary services including medical, dental, mental health, and health education; developing a system of care; strengthening operational capacity; and collaborations among the clinics.

EMERGENCY ROOM AND ON-CALL PHYSICIAN SPECIALISTS: \$9,677,000

This allocation provides funding to compensate emergency room physicians and emergency room on-call physician specialists for services for non-paying patients.

HOSPITALS PROVIDING CHARITY CARE: \$1,827,000

Orange County hospitals providing emergency medical services will receive payments proportionate to the level of uncompensated care each provides. Hospitals shall maintain basic or comprehensive emergency services to receive funding.