ADDRESSING THE FISCAL IMPACT OF COVID-19 ON BHS

REVIEW OF PHASE I STRATEGIES

Presentation to the MHSA Steering Committee September 21, 2020

ROADMAP FOR FEEDBACK AND PLANNING: FY 2020-21 MHSA ANNUAL PLAN UPDATE

- TODAY: Fiscal Update, Review of Recommended Strategies
- October 19: Review of Recommended Strategies, continuation
 - If needed, continuation of discussion on October 26 or November 2
- November 16: Community Survey Results Discussion
- December 21: Adjustments based on Survey Results, if needed
- January 25, 2021: Final Wrap Up Discussion, if needed

Dates/Times may change

UPDATES

- Economic activity has been significantly impacted by the global pandemic.
- Most tax-derived revenue sources are estimated to be significantly lower for the next two years.
- The State is backfilling Realignment funding in FY 2020-21 but has no plans to backfill MHSA.
- DHCS has received a legal opinion that Innovation funding <u>may not</u> be transferred to CSS or PEI.

ANTICIPATED REDUCTION IN OC'S ALLOCATION REVISED 9-2-2020

| OC MHSA Projections | FY2019-20 | FY 2020-21 | FY 2021-22 | FY 2022-23 |
|---------------------------------------|---------------|---------------|---------------|---------------|
| Projected Revenue as of 10-19-19 | \$172,600,000 | \$181,600,000 | \$183,200,000 | Not Available |
| Projected Revenue as of 6-17-20 | \$148,115,877 | \$164,909,180 | \$157,776,963 | \$118,294,181 |
| Projected Revenue as of 9-2-20 | \$148,115,877 | \$169,720,789 | \$164,625,189 | \$125,556,222 |
| Change from 10-19-19 to 9-2-20 | -\$24,484,123 | -\$11,879,211 | -\$18,574,811 | Not Applic. |
| Projected Year-End Fund Balance | \$82,366,008 | \$47,825,562 | \$11,672,138 | -\$51,528,498 |

- FY 2019-20 Revenue for 6-17-20 and 9-2-2019 are actuals.
- Balance includes INN but does not include Prudent Reserve of \$33.3m.
- Projected Year-End Fund Balances based off of latest projected revenue.

PROJECTED OC ENDING BALANCES REVISED 9-2-2020

| COMPONENT | FY2019-20 | FY 2020-21 | FY 2021-22 | FY 2022-23 |
|-----------|--------------|--------------|---------------|---------------|
| CSS | \$21,835,960 | \$6,338,702 | -\$16,604,622 | -\$71,007,389 |
| PEI | \$34,194,429 | \$24,685,222 | \$12,025,200 | -\$1,008,409 |
| INN | \$26,335,620 | \$16,801,637 | \$16,251,560 | \$20,487,300 |
| TOTAL | \$82,366,009 | \$47,825,562 | \$11,672,138 | -\$51,528,498 |

- Ending Balances for FY 2019-20 are actuals.
- Ending balances based on projected expenditures of program budgets in current Three-Year Plan. Does not include Prudent Reserve of \$33.3m.

RECOMMENDATION I: ACCESS PRUDENT RESERVE

RECOMMENDATION:

Access and fully spend the Prudent Reserve (PR) in FY 2020-2021

RATIONALE:

- Assembly Bill 81 only authorizes counties to access PR in FY 2020-21
- Current projections of MHSA revenue suggest conditions to access the PR won't be met in FY 2021-22 and could potentially be met in FY 2022-23
- Carryover funds have more flexibility in how and when they can be used (reversion, notwithstanding)
- OC is not currently at risk of reverting PEI or CSS funds

RECOMMENDATION I: ACCESS PRUDENT RESERVE

Projected savings by FY:

| PROGRAM SAVINGS | FY 2020-21 | | FY 2021-22 | | FY 2022-23 | |
|-----------------|--------------|-------------|------------|-----|------------|-----|
| | CSS | PEI | CSS | PEI | CSS | PEI |
| Prudent Reserve | \$28,946,132 | \$4,312,637 | - | - | - | - |

Prudent Reserve would be fully spent out at end of FY 2020-21

RECOMMENDATION I: ACCESS PRUDENT RESERVE

- Clarifying Questions:
 - From Steering Committee Members
 - From Public

RECOMMENDATION 2: RIGHT-SIZING PROGRAM BUDGETS - CSS

- WET (CSS) Transfer to OSHPD:
 - OSHPD reduced recommended amount for OC to contribute to the Statewide 5-year
 WET Plan (one-time savings of \$166,337)
- TAY Full Service Partnership (FSP) Program:
 - Based on several years of enrollment data, TAY FSP program has consistently underspent; reduce annual budget by \$500k beginning 7-1-2021 (2-year savings of \$1m)
- TAY Crisis Residential Services (CRS)/Social Rehabilitation Program (SRP):
 - Based on several years of utilization data, propose to keep CRS at 6 beds and not expand (3-year savings of \$1.5m)

RECOMMENDATION 2: RIGHT-SIZING PROGRAM BUDGETS

• IMPACT:

- Reduces CSS budget by \$2,666,337 over three years
- Projected savings by FY:

| PROGRAM SAVINGS | FY 2020-21 | FY 2021-22 | FY 2022-23 |
|---------------------------|------------|-------------|-------------|
| CSS/WET Transfer to OSHPD | \$166,337 | - | - |
| TAY FSP | - | \$500,000 | \$500,000 |
| TAY Crisis Residential | \$500,000 | \$500,000 | \$500,000 |
| TOTAL | \$666,337 | \$1,000,000 | \$1,000,000 |

RECOMMENDATION 2: RIGHT-SIZING PROGRAM BUDGETS

- Clarifying Questions:
 - From Steering Committee Members
 - From Public

RECOMMENDATION 3: DELAY START OF PROGRAMS

RECOMMENDATION:

Delay Program starts/expansions (RFPs and/or Contract Start Dates)

RATIONALE:

- Delaying expenditures increases available carryover funds to help offset lost revenue in future years
- Programs and proposed budgets will REMAIN in the approved Plan, allowing for immediate procurement/program implementation if funding should become available in future years
- If removed from the Plan now, we would need to repeat the community planning process before re-introducing the program, resulting in delays before services could be implemented

RECOMMENDATION 3: DELAY START OF PROGRAMS - CSS

PROPOSED DELAYS:

- Telehealth/Virtual Behavioral Health Care:
 - Help@Hand extended to 5 years, CARES Act being used to convert programs to a virtual/ telehealth environment so additional funds may not be needed (3-year savings of \$8.5m)
- Children's Crisis Residential Program (CRP; Mandated Continuum of Care not yet implemented)
 - Transition to mandated CRP beginning 7-1-2022 program start (one-time savings of \$500k)
- Housing FSP program provider contract
 - Phase in over next three years (3-year savings of \$4.8m)
- Transportation:
 - Transition of many services to telehealth has reduced the need to expand transportation assistance at this time (3-year savings of \$600k)

RECOMMENDATION 3: DELAY START OF PROGRAMS CON'T

• IMPACT:

- Reduces CSS budget by \$14,400,000 over three years
- Projected savings by FY:

| PROGRAM SAVINGS | FY 2020-21 | FY 2021-22 | FY 2022-23 |
|-----------------------|-------------|-------------|-------------|
| Telehealth/Virtual BH | \$2,500,000 | \$3,000,000 | \$3,000,000 |
| Children's COC CRP | \$500,000 | - | - |
| Housing FSP | \$3,300,000 | \$1,500,000 | - |
| Transportation | \$200,000 | \$200,000 | \$200,000 |
| TOTAL | \$6,500,000 | \$4,700,000 | \$3,200,000 |

RECOMMENDATION 3: DELAY START OF PROGRAMS - PEI

PROPOSED DELAYS:

- MH Community Education Events for Reducing Stigma and Discrimination
 - Because FY 2019-20 events were postponed to December 2020 (i.e., FY 2020-21)
 propose the next RFAs to be in FY 2021-22 (one-time savings of \$881k)
- School-Based Stress Management Services
 - Subject Matter Expert retired, many schools are still in distance learning.
 - Delay allows time for in-class instruction to resume in a consistent manner before resuming this school-based program (one-time savings of \$155k)

RECOMMENDATION 3: DELAY START OF PROGRAMS CON'T

• IMPACT:

- Reduces PEI budget by \$1,036,000 this FY
- Projected savings this FY:

| PROGRAM SAVINGS | FY 2020-21 | FY 2021-22 | FY 2022-23 |
|--------------------------------|-------------|------------|------------|
| MH Community Events | \$881,000 | - | - |
| School-Based Stress Management | \$155,000 | - | - |
| TOTAL | \$1,036,000 | - | - |

RECOMMENDATION 3: DELAY START OF PROGRAMS

- Clarifying Questions:
 - From Steering Committee Members
 - From Public

RECOMMENDATION 4: IDENTIFY ALTERNATE REVENUE

- De-fund Integrated Community Services and partner with CalOptima to provide equivalent services with no cost to HCA (total 3-year CSS savings of \$3.6m)
- BHS Outreach & Engagement (O&E) to bill:
 - HMIOT (one-time savings of \$25,000)
 - Substance Abuse Block Grant (3-year savings of \$3m)
 - PEI instead of CSS (3-year CSS costs of \$7,709,799 shifted to be fully funded through PEI)
- Shift CSS-funded position to PEI (3-year savings of \$261.3k)
- OC Links position at CSU to be funded by 1991 Realignment (3-year savings of \$360k)

RECOMMENDATION 4: IDENTIFY ALTERNATE REVENUE

Projected savings by FY:

| PROGRAM SAVINGS | FY 2020-21 | | FY 2021-22 | | FY 2022-23 | |
|---------------------------|-------------|--------------|-------------|--------------|-------------|--------------|
| | CSS | PEI* | CSS | PEI* | CSS | PEI* |
| ICS (CSS) | \$1,200,000 | | \$1,200,000 | | \$1,200,000 | |
| BHS O&E (CSS/PEI) | \$2,569,933 | -\$1,544,933 | \$2,569,933 | -\$1,569,933 | \$2,569,933 | -\$1,569,933 |
| Shift CSS position to PEI | \$87,100 | -\$87,100 | \$87,100 | -\$87,100 | \$87,100 | -\$87,100 |
| OC Links (PEI) | | \$120,000 | | \$120,000 | | \$120,000 |
| TOTAL | \$3,857,033 | -\$1,512,033 | \$3,857,033 | -\$1,537,033 | \$3,857,033 | -\$1,537,033 |

^{*} PEI amounts reflect net added expenditures (not savings) due to some program costs being shifted from CSS to PEI after applying HMIOT and SABG savings.

RECOMMENDATION 4: IDENTIFY ALTERNATE REVENUE

- Clarifying Questions:
 - From Steering Committee Members
 - From Public

RECOMMENDATION 5: INCREASE MEDI-CAL REVENUE

- INCREASE MEDI-CAL REVENUE:
 - Overall strategy for CSS programs providing billable services
 - Estimated revenue not yet calculated
 - PEI programs to begin billing Medi-Cal:
 - OC CREW began billing August 2020
 - <u>Estimated</u> revenue over three years = \$612k
 - School-Based Mental Health Services to begin billing October 2020
 - Estimated revenue over three years = \$1.3m
 - OC4Vets to begin billing for non-VA beneficiaries
 - <u>Estimated</u> revenue over three years = \$180k

RECOMMENDATION 5: INCREASE MEDI-CAL REVENUE

• IMPACT:

- Decreases PEI budget by \$2,092,000 this FY
- Projected added revenue this FY:

| PROGRAM SAVINGS | FY 2020-21 | FY 2021-22 | FY 2022-23 |
|--------------------------|------------|------------|------------|
| OC CREW | \$204,000 | \$204,000 | \$204,000 |
| School-Based MH Services | \$300,000 | \$500,000 | \$500,000 |
| OC4Vets | \$60,000 | \$60,000 | \$60,000 |
| TOTAL | \$564,000 | \$764,000 | \$764,000 |

RECOMMENDATION 5: INCREASE MEDI-CAL REVENUE

- Clarifying Questions:
 - From Steering Committee Members
 - From Public

RECOMMENDATION 6: ELIMINATION OF PROGRAM FUNDING

- Eliminate PEI positions that have remained vacant (3-year savings of \$1,404,000)
- Potentially end planned PEI program expansions early (2-year savings of (\$1,334,000)
- Potentially eliminate CSS programs (2-year savings of \$1,651,600)

RECOMMENDATION 6: ELIMINATION OF PROGRAM FUNDING

Projected savings by FY, if needed:

| PROGRAM SAVINGS | FY 2020-21 | | FY 2021-22 | | FY 2022-23 | |
|-----------------------------|------------|-----------|------------|-------------|------------|-------------|
| | CSS | PEI | CSS | PEI | CSS | PEI |
| Vacant Positions | - | \$468,000 | - | \$468,000 | - | \$468,000 |
| Potential End of Expansions | - | - | - | \$667,000 | - | \$667,000 |
| Potential Eliminations | - | - | \$825,800 | - | \$825,800 | - |
| TOTAL | | \$468,000 | \$825,800 | \$1,135,000 | \$825,800 | \$1,135,000 |

RECOMMENDATION 6: ELIMINATION OF PROGRAM FUNDING

- Clarifying Questions:
 - From Steering Committee Members
 - From Public

PROJECTED FY 2022-23 ENDING BALANCES: PHASE I STRATEGIES

| Projected FY 2022-23 Amounts | CSS | PEI |
|--|---------------|--------------|
| Ending Balances, without Adjustments | -\$71,007,389 | -\$1,008,409 |
| Adjustment: Prudent Reserve | +\$28,946,132 | +\$4,312,637 |
| Adjustment: Savings from Right-Sizing Budgets | +\$2,666,337 | - |
| Adjustment: Savings from Delayed Programs | +\$14,400,000 | +\$1,036,000 |
| Adjustment: Savings from Alternate Revenue | +\$11,571,099 | -\$4,586,099 |
| Adjustment: Projected Increased Medi-Cal | TBD | +\$2,092,000 |
| Adjustment: Eliminate Program Funding, if needed | +\$1,651,600 | +\$2,738,000 |
| Ending Balances, with all Phase I Adjustments | -\$11,772,221 | \$4,584,129 |