# Orange County MHSA Steering Committee

MHSA Fiscal Update December 7, 2015

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#### Mental Health Services Act

- The MHSA created a 1% tax on income in excess of \$1 million to expand mental health services
- Approximately 1/10 of one percent of tax payers are impacted by tax
- Two primary sources of deposits into State MHS Fund
  - 1.76% of all monthly personal income tax (PIT) payments (Cash Transfers)
  - Annual Adjustment based on actual tax returns
    - Settlement between monthly PIT payments and actual tax returns

#### Mental Health Services Act

- Cash Transfers are largest in months with quarterly tax payments and year end tax payments
- January, April, June and September
- Annual Adjustments are incredibly volatile
  - Two year lag
  - Known by March 15th
  - Deposited on July 1st
- Funds distributed to counties monthly based on unspent and unreserved monies in State MHS Fund at end of prior month
  - Counties receive one amount not identified by component
  - Orange County receives approximately 8.1% of statewide MHSA distributions



### **MHSA Estimated Revenues**

- Sources for projections:
  - FY15/16 May Budget Revision
  - Department of Finance estimates of accrued MHSA revenues (reported by CCCBHA)
  - Legislative Analyst Office estimate of personal income tax revenues
    - Assumes continued economic growth through 2020



#### **MHSA** Revenues

(Dollars in Millions)

MHSA Estimated Revenues (Cash Basis-Millions of Dollars)

	Fiscal Year						
	Actual		Estimated				
	12/13	13/14	14/15	15/16	16/17	17/18	18/19
Cash Transfers	\$1,204.0	\$1,189.0	\$1,355.0	\$1,420.0	\$1,465.0	\$1,538.0	\$1,553.0
Annual Adjustment	\$157.0	\$153.5	\$479.8	\$94.3	\$415.0	\$390.0	\$385.0
Interest	\$0.7	\$1.2	\$0.6	\$0.6	\$0.6	\$0.6	\$0.6
Total	\$1,361.7	\$1,343.7	\$1,835.4	\$1,514.9	\$1,880.6	\$1,928.6	\$1,938.6



### **MHSA Estimated Revenues**

- January, 2013 total Personal Income Tax Collections were significantly higher than anticipated
  - Due to primarily higher than anticipated 2012 estimated tax payments
  - Proposition 30 created three higher income tax brackets for families with taxable income above \$500,000 retroactive to 2012
  - Reduced Federal tax rates expired at the end of 2012 increasing taxes for dividend income and capital gains in 2013
- State tax law change does not impact amount earned in State MHS Fund
- Increases cash transfers but decreases annual adjustment
- Proposition 30 set to expire at end of 2018
  - Anticipate lower cash transfers in FY18/19 but higher annual adjustment in FY20/21



## Orange County MHSA Component Funding (Dollars in Millions)

### Orange County MHSA Estimated Component Funding (Millions of Dollars)

		Fiscal Year					
		Actual			Estimated		
	12/13	13/14	14/15	15/16	16/17	17/18	18/19
CSS	\$96.9	\$75.3	\$105.5	\$86.4	\$107.6	\$111.7	\$112.3
PEI	\$25.8	\$20.1	\$28.1	\$23.0	\$28.7	\$29.8	\$29.9
Innovation <sup>a/</sup>	\$6.5	\$5.0	\$7.0	\$5.8	\$7.2	\$7.4	\$7.5
Total	\$129.2	\$100.4	\$140.6	\$115.2	\$143.5	\$148.9	\$149.7

a/ 5% of the total funding must be utilized for innovative programs (W&I Code Section 5892(a)(6)).

## Orange County MHSA Component Funding (Dollars in Millions)

### Orange County Estimated MHSA Component Funding



### **MHSA Component Funding**

- Approximately 15% of FY12/13 Component Funding was from prior year State MHS Fund deposits
- Decrease anticipated in FY15/16 due to decrease in annual adjustment
- FY16/17 through FY18/19 anticipated to be highest funding to date
  - Assumes no amendments to MHSA



3

### **MHSA Fiscal Planning**

- Act allows CSS to be transferred to WET, CF/TN and/or PR
  - Orange County began to transfer CSS to WET in FY13/14 and plans to continue through Three Year Plan
  - Anticipate CF/TN fully expended by FY16/17
- Funding level of PR is probably sufficient
- Amount of component funding is not guaranteed
  - State updated individual county allocation percentages in FY15/16
    - Positively impacted Orange County
- · Cash flow varies during the fiscal year
  - 40% of MHSA cash transfers received in last three months of fiscal year
- · Use tools provided in MHSA to manage funding
  - Funds still subject to reversion if not spent within specified time period



### Other Community Mental Health Funding

- 1991 Realignment
  - Mental Health guaranteed minimum level of funding
  - Orange County has a minimum base of \$67.3 million beginning in FY12/13
    - Includes VLF Collection
  - Additional growth in FY13/14 and FY14/15 adds to base
    - FY13/14 growth was \$1.3 million
    - FY14/15 growth was \$3.5 million
    - FY15/16 base is \$72.2 million
  - Orange County should receive approximately \$700,000 in from FY14/15 growth in 2011 Realignment



### Other Community Mental Health Funding

- 2011 Realignment
  - EPSDT and Managed Care included in Behavioral Health Subaccount beginning in FY12/13
  - FY15/16 Orange County receives 3.13% of deposits into Behavioral Health Subaccount (\$36.5 million)
    - EPSDT
    - Mental Health Managed Care
    - Substance Use Disorders
  - Significant growth occurred in FY14/15
    - \$119.4 million growth in Behavioral Health Subaccount (11.5% increase from FY13/14)
    - State has indicated first priority for growth is federal entitlement programs
    - Individual County amounts most likely not known and received until end of FY15/16



### Medi-Cal Program Changes

- Affordable Care Act increased number of individuals eligible for Medi-Cal
  - Federal reimbursement covers 100% through 2017
- Counties looking towards new federal reimbursement system in future
  - Current claims-based, minutes of service system with modes and service functions not sustainable
- Probably move to capitated payments within next several years
  - County Mental Health Plan would receive federal payments based on the number of Medi-Cal beneficiaries in the county
- State implementing a Federal 1115 Demonstration Waiver for Drug/Medi-Cal services

	12

### Opportunities and Challenges

- Majority of community mental health funding still driven by economy and not demand for services
- Counties being given more flexibility in return for increased responsibility and risk
  - MHSA
  - 2011 Realignment
- Affordable Care Act began in January, 2014
- Potential new federal reimbursement system could provide increased flexibility as well as additional risk to counties
- Continued integration of behavioral health services

