

Date: August 25, 2021

Subject: FY2021 Continuum of Care (CoC) Notice of Funding Opportunity (NOFO)

Recommended Action:

- a. Update on the FY2021 CoC Program NOFO and Ad Hoc
- b. Approve the Renewal and New Project Process for the FY2021 CoC Program NOFO

Background:

a. Update on the FY2021 CoC Program NOFO and Ad Hoc

On May 26, 2021, the Orange County CoC Board approved the creation of an ad hoc to support with the local competitive process to evaluate renewal project performance, establish funding priorities for new and reallocated funding, establish policies for reallocation and rating and tiering. The CoC NOFO Ad Hoc is comprised of non-conflicted members of the CoC Board and will be tasked with providing unbiased recommendations to the CoC Board around the FY2021 CoC Program NOFO. The CoC NOFO Ad Hoc membership includes George Searcy, Matt Bates, and Natalie Bui.

The CoC NOFO Ad Hoc has met twice to discuss project performance measures, including threshold and point along, and the rating and ranking criteria for renewal permanent housing projects – rapid rehousing and permanent supportive housing projects. This has included discussion on better understanding the incorporation of evidenced-based practices and participation in Coordinated Entry System for the various renewal projects. In an effort to receive feedback on the proposed project performance measures and the rating and ranking criteria, the CoC NOFO Ad Hoc participated in a joint meeting with the Office of Care Coordination and the CoC Executive Directors. The final project performance measures and rating and ranking criteria will be presented to the Orange County CoC Board at a future meeting for approval.

The FY2021 Continuum of Care (CoC) Program Notice of Funding Opportunity (NOFO) has been released by the U.S. Department of Housing and Urban Development (HUD) on August 18, 2021. The FY2021 CoC program NOFO details the process for renewal and new projects and makes CoC Bonus and Domestic Violence (DV) Bonus funding available to the CoCs. Attachment A provides an overview of the FY2021 CoC Program NOFO. The CoC NOFO Ad Hoc will be meeting to help establish funding priorities for new funding, including subpopulation focus, if any, and project types.

The following information provides the estimated funding amounts available to the Orange County CoC during the FY 2021 CoC Program NOFO.

- Preliminary Pro Ratet Needs (PPRN): \$18,243,039
- Orange County CoC Estimated Annual Renewal Demand (ARD): \$28,231,737
- CoC Bonus: \$1,411,587
- DV Bonus: \$2,736,456
- CoC Planning: \$846,952

b. Approve the Renewal and New Project Process for the FY2021 CoC Program NOFO

The Office of Care Coordination is recommending the Renewal and New Project Process for the FY2021 CoC Program NOFO for approval to provide agencies with additional details and allow them to best prepare for next steps. Attachment B provides a detailed overview of the process and recommendations.

Attachments

Attachment A – Overview of the FY2021 COC NOFO

Attachment B – Renewal and New Project Process for the FY2021 COC Program NOFO

Item 2. Attachment A

Notice of Funding Opportunity for Fiscal Year 2021 Continuum of Care Program Competition Overview

Overview

The U.S. Department of Housing and Urban Development (HUD) is awarding \$2,656,000,000 in the Fiscal Year (FY) 2021 Continuum of Care (CoC) Program Notice of Funding Opportunity (NOFO), including up to \$102,000,000 available for Domestic Violence (DV) Bonus projects. The NOFO for the FY 2021 CoC Program Competition is available on [Grants.gov](https://www.grants.gov) and the [Funding Opportunities](#) page on HUD's website. The submission deadline for the FY2021 COC NOFO is November 16, 2021.

HUD Policy Priorities and Program Highlights

- Supporting the goal of ending homelessness, CoC Program project applications will be reviewed with the following selection criteria in mind as outlined by HUD. Projects should focus on:
 - [Ending homelessness for all persons](#): CoCs should identify, engage, and effectively serve all persons experiencing homelessness, using local data to determine the characteristics of individuals and families with the highest needs and longest experiences of homelessness and partnering with housing, health care, and supportive services providers to expand housing options.
 - [Using a Housing First approach](#): CoC Program funded projects should help individuals and families move quickly into permanent housing. Projects should also engage landlords and property owners to identify an inventory of housing available for rapid rehousing and permanent supportive housing participants, remove barriers to entry, and adopt client-centered service methods.
 - [Reducing unsheltered homelessness](#): CoCs should identify permanent housing options for people who are unsheltered.
 - [Improving system performance](#): CoCs should be using system performance measures to determine how effectively they are serving people experiencing homelessness. Additionally, CoCs should use their Coordinated Entry process to promote participant choice, coordinate homeless assistance and mainstream housing, and services to ensure people experiencing homelessness receive assistance quickly, and make homelessness assistance open, inclusive, and transparent.
 - [Partnering with Housing, Health, and Service Agencies](#): The Coronavirus Aid, Relief, and Economic Security (CARES) Act and American Rescue Plan Act of 2021 (ARPA) have provided significant new resources to help end homelessness. To maximize the use of mainstream and other community-based resources when serving persons experiencing homelessness, CoCs should work closely with public and private healthcare organizations, partner closely with public housing authorities (PHAs) and local housing agencies, partner with local workforce development centers and work with tribal organizations.
 - [Advancing racial equity and addressing racial disparities in homelessness](#): CoCs should review local policies, procedures, and processes to determine where and how to address racial disparities affecting individuals and families experiencing homelessness.
 - [Including persons with lived expertise in decision-making](#): HUD is encouraging CoCs to include in the local planning process people who are currently experiencing or have formerly experienced homelessness to address homelessness.

Changes from Previous Notice of Funding Opportunities

- Notable changes for the FY 2021 CoC NOFO include:

- The return of the Housing First model to prioritize rapid placement and stabilization in permanent housing without service participation requirements or preconditions.
- HUD will incentivize CoCs that create projects that coordinate with housing providers and healthcare organizations to provide permanent housing and rapid rehousing services.
- HUD increased the number of points related to CoC coordination with PHAs to add PHA-funded units to CoC's coordinated entry.
- HUD revised its evaluation of racial disparity and increased number of points related to whether CoCs and homeless providers identified barriers that led to these disparities and have taken steps to eliminate these barriers to improve racial equity.
- A new category added to promote inclusion of persons with lived experience within local planning processes and engagement with the CoC.
- With the impact of COVID-19, points were added related to how CoCs addressed challenges resulting from the outbreak of COVID-19 affecting individuals and families experiencing homelessness, including increased calls due to domestic violence, the need for additional assistance related to mainstream benefits and other assistance, and changes needed to the CoC's coordinated entry system.
- Due to the COVID-19 pandemic most communities could not conduct an unsheltered count in 2021 that is comparable to previous counts. For this year, HUD has determined that the sheltered count is a better reflection of overall changes of homelessness and is not evaluating unsheltered data in this year's NOFO. However, HUD plans to measure sheltered and unsheltered populations in 2022.

HUD Funding Process – Application Review and Ranking Process

- Project applications submitted to the CoC will be reviewed and either accepted and ranked, approved, or rejected by the CoC.
- HUD will continue the Tier 1 and 2 funding selection process. Higher ranked projects will be assigned to Tier 1 and lower ranked projects will be assigned to Tier 2. The purpose of this two-tiered approach is for CoCs to notify HUD which projects are prioritized for funding based on local needs and gaps.
- HUD will establish each CoC's Tier 1 and Tier 2 amounts based on the total amount of funds requested by eligible renewal project applications on the Renewal Project Listing combined with the eligible renewal project amount(s) that were reallocated as listed on the reallocation forms in the CoC Priority Listing.
- [Tier 1](#)
 - **Tier 1 is equal to 100% of the ARD: \$28,231,727**
 - Project applications in Tier 1 will be conditionally selected from the highest scoring CoC to the lowest scoring CoC, provided the project applications pass both project eligibility and project quality threshold review, and if applicable, project renewal threshold. Any type of new or renewal project application can be placed in Tier 1.
- [Tier 2](#)
 - **Tier 2 is equal to the CoC Bonus and DV Bonus amounts available: \$4,148,043**
 - Tier 2 is the difference between Tier 1 and the maximum amount of renewal, reallocation, and CoC Bonus funds that a CoC can apply for, CoC planning projects or projects selected with DV Bonus funds.
 - HUD will award a point value to each new and renewal project application that is in Tier 2 using a 100-point scale:
 - [CoC Score](#). Up to 50 points in direct proportion to the score received on the CoC Application.

- [CoC Project Ranking](#). Up to 40 points for the CoC's ranking of the project application(s). To consider the CoCs ranking of projects, point values will be assigned directly related to the CoCs' ranking of project applications. The calculation of point values will be 50 times the quantity (1-x) where x is the ratio of the cumulative funding requests for all projects or portions of projects ranked higher by the CoC in Tier 2 plus one half of the funding of the project of interest to the total amount of funding available in Tier 2.
 - [Commitment to Housing First](#). Up to 10 points based on the project application's commitment to follow a housing first approach. Dedicated HMIS projects and centralized or coordinated assessment system SSO projects will automatically receive 10 points.
- [Straddling Tiers](#)
 - If a project application straddles the Tier 1 and Tier 2 funding line, HUD will conditionally select the project up to the amount of funding that falls within Tier 1. Using the 100-point scale value described above, HUD may fund Tier 2 portion of the project. If HUD does not fund the Tier 2 portion of the project, HUD may award the project at the reduced amount, provided the project is still feasible with reduced funding.

Opportunities for New Funding

- [CoC Bonus](#)
 - **Funding available: \$1,411,587**
 - New projects created through reallocation or CoC Bonus processes include:
 - Permanent housing-permanent supportive housing (PH-PSH) projects.
 - Permanent housing-rapid rehousing (PH-RRH) projects.
 - Joint TH and PH-RRH component projects.
 - Dedicated HMIS project for the costs at 24 CFR 578.37(a)(4) that can only be carried out by the HMIS Lead, which is the recipient or subrecipient of an HMIS grant and is listed on the HMIS Lead form in the CoC Applicant Profile in *e-snaps*. Additionally, if the CoC has organizations within its geographic area that are victim service providers, the HMIS Lead, or subrecipient, may request HMIS funds for a comparable database. Victim service providers may also request HMIS funds in their project application budgets to enter data into a comparable database.
 - Supportive services only coordinated entry (SSO-CE) project to develop or operate a centralized or coordinated assessment system.
- [DV Bonus](#)
 - **Funding available: \$2,736,456**
 - HUD will award a point value to each project application combining both the CoC Application score and responses to the domestic violence bonus specific questions in the CoC Application using the following 100-point scale:
 - Rapid Rehousing and Joint TH and PH-RRH component projects:
 - [CoC Score](#). Up to 50 points in direct proportion to the score received on the CoC Application.
 - [Need for the Project](#). Up to 25 points based on the extent the CoC quantifies the need for the project in its portfolio, the extent of need, and how the project will fill that gap.
 - [Quality of the Project Applicant](#). Up to 25 points based on the previous performance of the applicant in serving survivors of domestic violence, dating violence, sexual assault, or stalking, and their ability to house survivors and meet safety outcomes.

- SSO Projects for Coordinated Entry to implement policies, procedures, and practices that equip the CoC's coordinated entry to better meet the needs of people experiencing homelessness who are survivors of domestic violence, dating violence, sexual assault, or stalking (e.g., to implement policies and procedures that are trauma-informed, client-centered or to better coordinate referrals between the CoC's coordinated entry and the victim service providers coordinated entry system where they are different):
 - [CoC Score](#). Up to 50 points in direct proportion to the score received on the CoC Application.
 - [Need for the Project](#). Up to 50 points based on the extent to which the CoC demonstrates the need for a coordinated entry system that better meets the needs of survivors of domestic violence, dating violence, sexual assault, or stalking, and how the project will fill this need.
- Only one SSO-CE project can be submitted per CoC; however, there is no limit on the number of PH-RRH and Joint TH and PH-RRH projects provided that each application is for at least \$50,000.
- A project applicant may also apply to expand an existing renewal project, including one that was previously awarded with DV Bonus funding; however, only the new project application for the expansion will be considered for DV Bonus funds through this process.

Opportunities and Flexibilities for Projects

- [Expansion Projects](#):
 - HUD will allow project applicants to apply for a new expansion project through reallocation, CoC Bonus, and DV Bonus processes to expand existing projects that will increase the number of units, persons served, services provided to existing program participants, or to add additional activities to HMIS and SSO-Coordinated Entry projects.
- [Consolidation Project](#): Applicants intending to use the consolidation process to combine two or more (but no more than ten) eligible renewal projects (e.g., permanent housing-permanent supportive housing projects) may do so through the renewal project application and must ensure:
 - Budget Line Items (BLIs) for the consolidated project application submitted exactly match the sum of the BLIs for each of the individual projects as they appear on the GIW located on HUD's website, or grant agreement as amended,
 - Inclusion of the expiring grant numbers with operating start and end dates for the projects that are consolidating,
 - Current operating end dates must end in calendar year 2022, and
 - Are in good standing with HUD
- [Transition Grant](#): A grant to fund a new project to transition an eligible renewal project being eliminated through reallocation from one program component to another eligible new component over a 1-year period. The new transition project must meet the following requirements:
 - No more than 50 percent of each transition grant may be used for costs of eligible activities of the program component originally funded,
 - Transition grants in this Competition are eligible for renewal in subsequent fiscal years for eligible activities of the new component,
 - To be eligible to receive a transition grant, the current recipient must have the consent of its CoC, and
 - The new project application must meet project eligibility and project quality thresholds established by HUD.

eSnaps Application Guidance

- Project applications must be completed by new and renewal project applicants for to include the population(s) and subpopulation(s) they will serve, the type of housing and services that will be provided, and the budget activities that are being requested.
 - **Returning project applicants:** can choose to import the FY 2019 renewal project application responses; however, this must be requested during your registration of the Renewal Funding Opportunity in e-snaps and is only available if you submitted a renewal project application in the FY 2019 CoC Program Competition. For further information please see [FY 2021 CoC Renewal Project Application Detailed Instructions \(hud.gov\)](#).
 - **First-time renewal projects:** must complete the entire renewal project application, including any first-time renewal projects awarded funds under the FY 2020 CoC Program Non-competitive Funding Notice. For further information please see [FY 2021 CoC Renewal Project Application Detailed Instructions \(hud.gov\)](#).
 - **New project applications:** must be completed in full and in accordance with the new project application components permitted in this year's Competition. For detailed information please see [FY 2021 CoC New Application Detailed Instructions \(hud.gov\)](#).
- **All project applications must be submitted to the Orange County Continuum of Care via eSnaps at Grantium™ (hud.gov) by October 15, 2021.**

Item 2. Attachment B

Renewal and New Project Process for the FY2021 COC Program NOFO

I. Release of Joint Agency Administrative Review and Renewal Project Application

- a. Agency Administrative Review – The general purpose is to assess agency’s capacity to administer Continuum of Care (CoC) homeless projects while complying with the U.S. Department of Housing and Urban Development (HUD) requirements.
- b. Renewal Project Application – The general purpose is to support in an evaluation of the project description and performance. Renewal projects must meet minimum project eligibility, capacity, timeliness, and performance standards identified in the FY2021 COC Program Notice of Funding Opportunity (NOFO) or the project will be rejected from consideration for funding by HUD.

Recommendation #1: Release the Joint Agency Administrative Review and Renewal Project Application following the August 25, 2021, approval by the Orange County CoC Board.

II. Combine the Request for Qualifications (RFQ) and Request for Proposals (RFP) process for Reallocation and/or Bonus Projects

In previous CoC Program NOFO cycles, the RFQ was released before the release of the CoC Program NOFA by HUD to allow agencies to express interest and submit needed documents to evaluate the agency’s capacity to administer a CoC project in accordance to HUD. In order to streamline the submittal process, the RFQ and RFP will be combined and released after the CoC NOFO Ad Hoc establishes funding priorities, including subpopulation focus, if any, and our project types. These funding priorities will be presented to the Orange County CoC Board for approval at a special meeting.

Recommendation #2: Combine the RFP and RFQ process for Reallocation and/or Bonus Projects and release after the release of the NOFA.

Date: August 25, 2021

Subject: Policies, Procedures and Standards (PPS) Committee Recommendations

Recommended Action:

- a. Receive and file the CoC Needs Assessment Overview
- b. Approve the creation of an Ad Hoc that explores the request to establish a data-sharing mechanism between Outreach Grid and the Homeless Management Information System (HMIS) and return with a recommendation to the PPS Committee

Background:

a. CoC Needs Assessment Overview

The Office of Care Coordination acting as the Collaborative Applicant for the Orange County Continuum of Care (CoC) contracted with MDG Associates to support the administrative function related completing a CoC Needs Assessment. The CoC Needs Assessment was equity-focused and informed by a quantitative and qualitative data collected through the process.

The Office of Care Coordination along with MDG Associates provided a presentation at the Policies, Procedures and Standards (PPS) Committee on April 13, 2021, to provide an overview of the scope and activities to be carried out in support of the CoC Needs Assessment and inform Continuum of Care partners and stakeholders who may be interested in participating in the process. On August 10, 2021, a follow up presentation was provided to the PPS Committee providing an overview of the methodology, findings and recommendations.

These presentation materials and the recording of the presentation can be found here:

<https://www.ochealthinfo.com/about-hca/directors-office/office-care-coordination/homeless-services/continuum-care/continuum-care>

b. Approve the creation of an Ad Hoc that explores the request to establish a data-sharing mechanism between Outreach Grid and the Homeless Management Information System (HMIS) and return with a recommendation to the PPS Committee.

During the August 10, 2021, meeting of the PPS Committee, the North Orange County Safety Task Force provided a presentation and overview of their efforts in the North Service Planning Area around addressing homelessness. The North Orange County Safety Task Force also highlighted the utilization of Outreach Grid and how this technology solution has supported in coordination of services of those experiencing homelessness and making referrals into emergency shelter programs with open beds.

A representative from Outreach Grid also provided a presentation and overview of the technology solution. The representative also introduced a request from the North Orange County Safety Task Force to explore a data-sharing mechanism, between Outreach Grid and the HMIS. This would allow the North Orange County Safety Task Force to streamline workflows, eliminate double data-entry and work, and support faster delivery of homeless services to those experiencing homelessness.

The presentation materials for the North Orange County Safety Task force and Outreach Grid can be found here: <https://www.ochealthinfo.com/sites/hca/files/2021-08/8.10.21%20PPS%20Combined%20Presentations.pdf>

The PPS Committee approved the recommendation to create of an Ad Hoc comprised of PPS Committee members and members of the CoC Board to explore the request to establish a data-sharing mechanism between Outreach Grid and HMIS and return with a recommendation to the PPS Committee.

Analysis:

a. CoC Needs Assessment Overview

Receiving and filing the CoC Needs Assessment provides the Orange County CoC Board with an overview of the next steps the Office of Care Coordination will be looking to take and implement to best improve the Orange County CoC. The Office of Care Coordination is committed to continuously engaging in needs assessment processes that collect the input of people most impacted by the homeless service system - those experiencing homelessness - as well as staff teams on the frontline serving as case managers and advocates and other stakeholders with various levels of engagement with the homeless service system.

b. Approve the creation of an Ad Hoc that explores the request to establish a data-sharing mechanism between Outreach Grid and the Homeless Management Information System (HMIS) and return with a recommendation to the PPS Committee.

Approving the creation of an Ad Hoc that explores the request to establish a data-sharing mechanism between Outreach Grid and HMIS will provide the Orange County CoC an opportunity to learn more about the potential impacts, benefits and challenges in pursuing this. The Ad Hoc will be provided with an opportunity for in-depth conversation and research with the purpose of understanding what this could potentially entail and what would need to be accomplished in order to ensure that any data-sharing is in accordance with federal and state regulations, and also continues to protect the data information of those experiencing homelessness in Orange County.

The Ad Hoc would be coordinating and updating the PPS Committee in its progress in evaluating the request and would present a recommendation to the PPS Committee.