## **Performance Outcomes System Reports**

Report run on August 3, 2016

#### Background

Three reports will be created during each new reporting period. The reports that will be produced are as follows: statewide aggregate data; population-based county groups; and county-specific data. These reports help meet the intent of the Legislature, as stated in Welfare and Institutions Code Section 14707.5, to develop a performance outcomes system for Early and Periodic Screening, Diagnosis, and Treatment (EPSDT) mental health services that will improve outcomes at the individual, program, and system levels and inform fiscal decision-making related to the purchase of services. This reporting effort is part of the implementation of a performance outcomes system for Medi- Cal Specialty Mental Health Services (SMHS) for children and youth.

Since 2012 DHCS has worked with several groups of stakeholders to create a structure for reporting, to develop the Performance Measurement Paradigm, and to develop indicators and measures. The Performance Outcomes System will be used to evaluate the domains of access, engagement, service appropriateness to need, service effectiveness, linkages, cost effectiveness and satisfaction. Further information on the Performance Measures System implementation is available on the DHCS website. Documents posted include the relevant legislation, plans submitted to the Legislature, and handouts for meetings with the Stakeholder Advisory Committee back to the first meeting in 2012. To obtain this information go to: http://www.dhcs.ca.gov/provgovpart/pos/Pages/default.aspx

#### **Purpose and Overview**

These county-specific reports provide updated information on the initial indicators that were developed for the Performance Outcomes System and reported on at the statewide aggregate level in February 2015; they help establish a foundation for on-going reporting. DHCS plans to move to annual reporting of this data for the Performance Outcomes System.

The first series of charts and tables focus on the demographics of children and youth under 21 who are receiving SMHS based on approved claims for Medi-Cal eligible beneficiaries. Specifically, this includes demographics tables of this population by age, gender, and race/ethnicity. Two types of penetration information are provided. Both penetration rates tables are also broken out by demographic characteristics. Utilization of services data are shown in terms of dollars, as well as by service, in time increments. The snapshot table provides a point-in-time view of children/youth arriving, exiting, and continuing services over a two-year period. The time to step down table provides a view over the past four years of the time to step-down services following inpatient discharge.

Where possible, the reports provide trend information by displaying information for Fiscal Years (FY) 11/12, 12/13, 13/14, and 14/15.

Utilization of services reports are shown in terms of dollars, as well as by service in time increments. The snapshot report provides a point-in-time view of children arriving, exiting and continuing services over a two-year period. The final report provides a view over the past four years of the time to step-down services (i.e., time to next contact after an inpatient discharge). Note: The time to step-down report has a change in methodology from the first report produced in February 2015. In the initial report only outpatient services provided at least one day after the inpatient discharge were included in the calculations. On subsequent reports, any outpatient service that occurs on or after the inpatient discharge is included in the analysis.

#### Definitions

**Population** - Beneficiaries with approved services adjudicated through the Short Doyle/Medi-Cal II claiming system that were:

- Age 20 or younger during the approved date of service on the claim; or
- Age 21 during the approved date of the service on the claim and a birth date on or after January 1st of the Fiscal Year.

#### Data Sources -

- Short-Doyle/Medi-Cal II (SD/MC II) claims with dates of service in FY 11/12 through FY 14/15.
- Medi-Cal Eligibility Data System (MEDS) data from the Management Information System/Decision Support System (MIS/DSS) FY 11/12 through FY14/15.

## **Performance Outcomes System Reports**

Report run on August 3, 2016

#### Additional Information

The **Measures Catalog** is the companion document for these reports and provides the methodology and definitions for the measures. Each measure is defined and the numerator and denominator used to develop the metrics are provided with relevant notes and additional references. The Measures Catalog may be found at: <a href="http://www.dhcs.ca.gov/provgovpart/pos/Pages/Performance-Outcomes-System-Reports-and-Measures-Catalog.aspx">http://www.dhcs.ca.gov/provgovpart/pos/Pages/Performance-Outcomes-System-Reports-and-Measures-Catalog.aspx</a>

#### Note on Privacy:

The Health Insurance Portability and Accountability Act (HIPAA) and Code of Federal Regulations (CFR) 42 rules protect most individually identifiable health information in any form or medium, medium, whether electronic, on paper, or oral. DHCS has strict rules in place to protect the identification of individuals in public reports. A "Public Aggregate Reporting – DHCS Business Reports" process has been established to maintain confidentiality of client Personal Information. The Performance Outcomes System complies with Federal and State privacy laws. Thus, the POS must appropriately and accurately de-identify data for public reporting. Due to privacy concerns, some cells in this report may have been suppressed to comply with state and federal rules. When necessary, this data is represented as follows: 1) Data that is missing is indicated as "-" 2) Data that has been suppressed due to privacy concerns is indicated as "^".

#### **Report Interpretation**

\*County-specific findings may be interpreted alongside the POS statewide and population-based report findings.

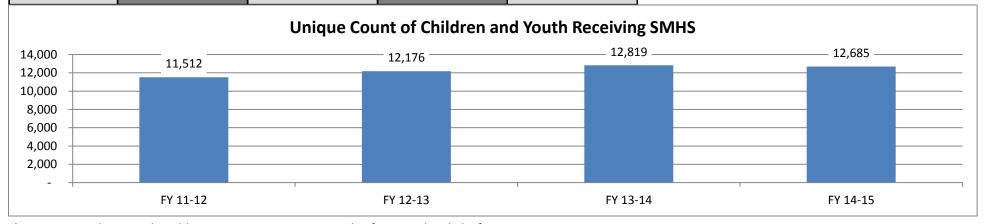
\*The *penetration rates* reported here were calculated using a different methodology than that used by the External Quality Review Organization (EQRO). The differences in methodology make comparison between the POS penetration rates and the EQRO penetration rates not appropriate or useful. The POS methodology for calculating penetration rates was selected because it is easier to compute, more straightforward to interpret, and is in use by other states and counties. For the POS, the penetration rate is calculated by taking the total number of youth who received X number of SMHS (1 or 5 for POS) in a FY and dividing that by the total number of Medi-Cal eligible youth for that FY. This methodology results in lower penetration rates as compared to the EQRO rates, but it does so across the board so that all counties and the state will be similarly impacted.

\*The *snapshot* report provides a point-in-time look at children and youth's movement through the SMHS system. The report uses five general categories to classify if a youth is entering, exiting, continuing services, or a combination of these categories (e.g., arriving and exiting). As of now, this report only classifies youth and their service usage for FY 12/13 and FY13/14. Eventually the snapshot data will be used along with measures of service effectiveness to identify whether youth are improving as a result of receiving services from the time they first arrived in the system to when they exit the system. This methodology was adapted from the California Mental Health and Substance Use System Needs Assessment (2012). More information on the original methodology can be found here: http://www.dhcs.ca.gov/provgovpart/pos/Pages/Performance-Outcomes-System-Reports-and-Measures-Catalog.aspx

\*The psychiatric emergency services/hospital data reported on in the *time to step-down services* report relies solely on claims data from Short Doyle/Medi-Cal II. In the future this report will incorporate other outpatient and inpatient Medi-Cal SMHS' billed through the Managed Care healthcare delivery systems. Currently, the number of days is capped at 365 days (to mitigate the impact of extreme statistical anomalies) when calculating the mean and max for time between discharge and step down service. This methodology will be updated in the next reporting cycle. "Additionally, county specific and population-based reports are based off of the county of the hospital the patient is discharged from and whom has been attributed the time to next service in days used in the calculations for this indicator."

Please contact cmhpos@dhcs.ca.gov for any questions regarding this report.

SFY	Unique Count Receiving SMHS*	Year-Over-Year Percentage Change	Unique Count of Medi-Cal Eligibles	Year-Over-Year Percentage Change
FY 11-12	11,512		295,629	
FY 12-13	12,176	5.8%	362,905	22.8%
FY 13-14	12,819	5.3%	413,082	13.8%
FY 14-15	12,685	-1.0%	435,033	5.3%
Compound Annual Growth Rate SFY**		3.3%		13.7%



<sup>\*</sup>SMHS = Specialty Mental Health Services. See Measures Catalog for more detailed information.

<sup>\*\*</sup>SFY = State Fiscal Year which is July 1 through June 30.

Orange County as of August 3, 2016

Fiscal Year	Alaskan Native or American Indian Count	Alaskan Native or American Indian %	Asian or Pacific Islander Count	Asian or Pacific Islander %	Black Count	Black %	Hispanic Count	Hispanic %	White Count	White %	Other Count	Other %	Unknown Count	Unknown %
FY 11-12	24	0.2%	478	4.2%	453	3.9%	6,765	58.8%	3,132	27.2%	233	2.0%	427	3.7%
FY 12-13	24	0.2%	563	4.6%	386	3.2%	7,220	59.3%	3,123	25.6%	341	2.8%	519	4.3%
FY 13-14	19	0.1%	660	5.1%	363	2.8%	7,690	60.0%	3,058	23.9%	375	2.9%	654	5.1%
FY 14-15	29	0.2%	774	6.1%	349	2.8%	7,677	60.5%	2,773	21.9%	381	3.0%	702	5.5%
	Fiscal Year 11-12 Race Distribution  2% 4% 0% 4% 1								3%	3% 3% 5% 59%	-13 Race Di	<ul> <li>Stribution</li> <li>Alaskan Nati Indian</li> <li>Asian or Paci</li> <li>Black</li> <li>Hispanic</li> <li>White</li> <li>Other</li> <li>Unknown</li> </ul>		
		Fiscal Y	⁄ear 13-14 F	Race Distrib	ution				Fis	cal Year 14	-15 Race Di	stribution		
	3% 3% Alaskan Native or American Indian Asian or Pacific Islander Black  Hispanic  White								3%	3%		<ul><li>Alaskan Nati Indian</li><li>Asian or Paci</li><li>Black</li><li>Hispanic</li><li>White</li></ul>	ve or American ific Islander	

Please note: This report uses the Medi-Cal Eligibility Data System (MEDS) to obtain race/ethnicity data. The MEDS data is entered by County Welfare Departments and may differ from data maintained by County Mental Health Plans. For more information, please refer to the Measures Catalog.

Other

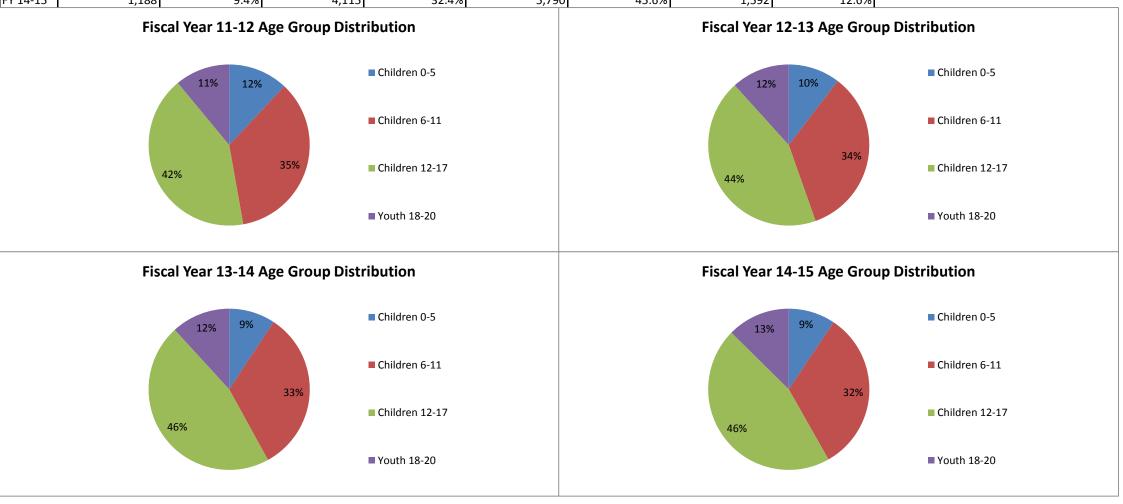
Unknown

61%

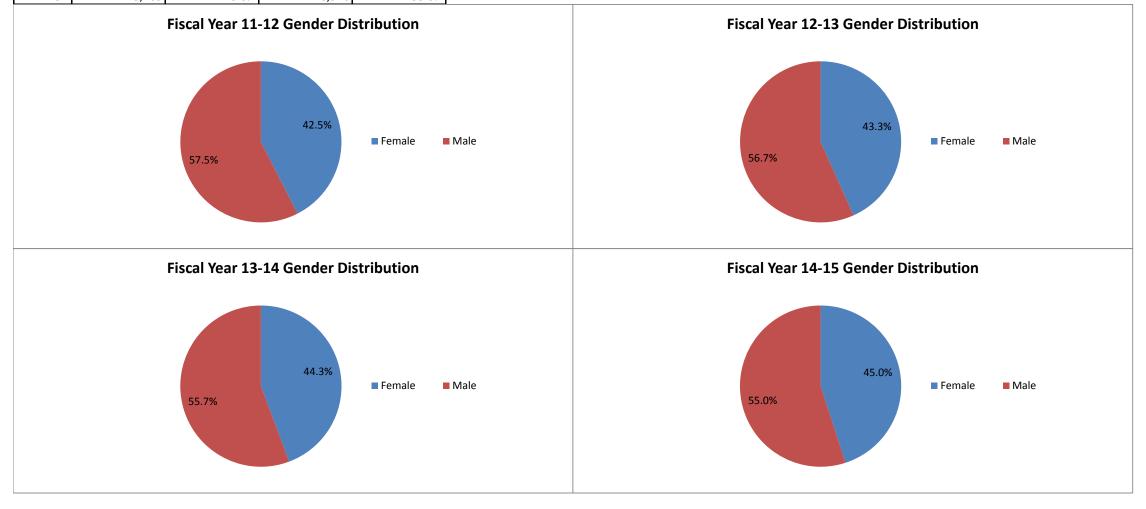
Other

Unknown

Fiscal Year	Children 0-5 Count	Children 0-5 %	Children 6-11 Count	Children 6-11 %	Children 12-17 Count	Children 12-17 %	Youth 18-20 Count	Youth 18-20 %
FY 11-12	1,383	12.0%	4,051	35.2%	4,807	41.8%	1,271	11.0%
FY 12-13	1,269	10.4%	4,165	34.2%	5,321	43.7%	1,421	11.7%
FY 13-14	1,187	9.3%	4,194	32.7%	5,919	46.2%	1,519	11.8%
FY 14-15	1,188	9.4%	4,115	32.4%	5,790	45.6%	1,592	12.6%



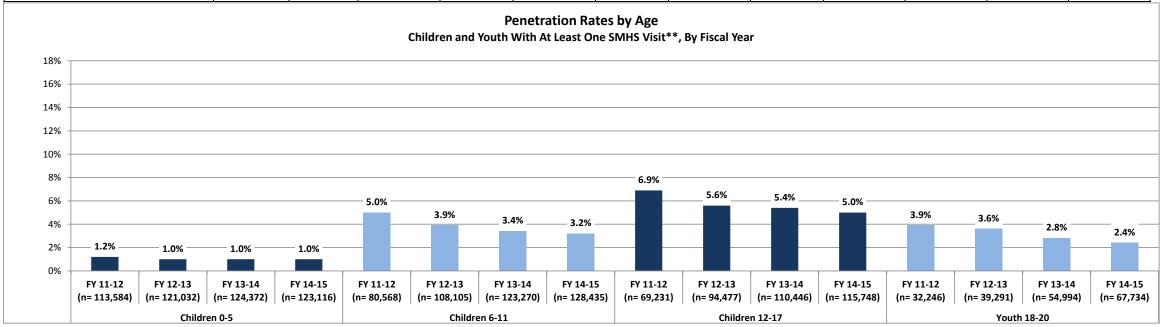
Fiscal Year	Female Count	Female %	Male Count	Male %
FY 11-12	4,887	42.5%	6,625	57.5%
FY 12-13	5,272	43.3%	6,904	56.7%
FY 13-14	5,684	44.3%	7,135	55.7%
FY 14-15	5,709	45.0%	6,976	55.0%



#### Penetration Rates\* Report: Children and Youth With At Least One SMHS Visit\*\*

Orange County as of August 3, 2016

		FY 11-12			FY 12-13			FY 13-14			FY 14-15	
	Children and Youth with 1 or more SMHS	Certified Eligible	Penetration Rate	Children and Youth with 1 or more	Certified Eligible Children and	Penetration Rate	Children and Youth with 1 or more SMHS	Certified Eligible Children and	Penetration Rate	Children and Youth with 1 or more SMHS	Certified Eligible Children and	Penetration Rate
	Visits	Youth	Nate	SMHS Visits	Youth	Nate	Visits	Youth	Nate	Visits	Youth	Nate
All	11,512	295,629	3.9%		362,905	3.4%		413,082	3.1%		435,033	2.9%
Children 0-5	1,383	113,584	1.2%	1,269	121,032	1.0%	1,187	124,372	1.0%	1,188	123,116	1.0%
Children 6-11	4,051	80,568	5.0%	4,165	108,105	3.9%	4,194	123,270	3.4%	4,115	128,435	3.2%
Children 12-17	4,807	69,231	6.9%	5,321	94,477	5.6%	5,919	110,446	5.4%	5,790	115,748	5.0%
Youth 18-20	1,271	32,246	3.9%	1,421	39,291	3.6%	1,519	54,994	2.8%	1,592	67,734	2.4%
Alaskan Native or American Indian	24	361	6.6%	24	403	6.0%	19	430	4.4%	29	456	6.4%
Asian or Pacific Islander	478	38,123	1.3%	563	51,681	1.1%	660	65,417	1.0%	774	71,801	1.1%
Black	453	5,760	7.9%	386	6,161	6.3%	363	6,727	5.4%	349	7,152	4.9%
Hispanic	6,765	188,492	3.6%	7,220	228,465	3.2%	7,690	244,307	3.1%	7,677	250,036	3.1%
White	3,132	36,231	8.6%	3,123	43,026	7.3%	3,058	54,013	5.7%	2,773	59,343	4.7%
Other	233	9,102	2.6%	341	13,959	2.4%	375	20,847	1.8%	381	24,873	1.5%
Unknown	427	17,560	2.4%	519	19,210	2.7%	654	21,341	3.1%	702	21,372	3.3%
Female	4,887	146,293	3.3%	5,272	179,359	2.9%	5,684	203,821	2.8%	5,709	214,582	2.7%
Male	6,625	149,336	4.4%	6,904	183,546	3.8%	7,135	209,261	3.4%	6,976	220,451	3.2%



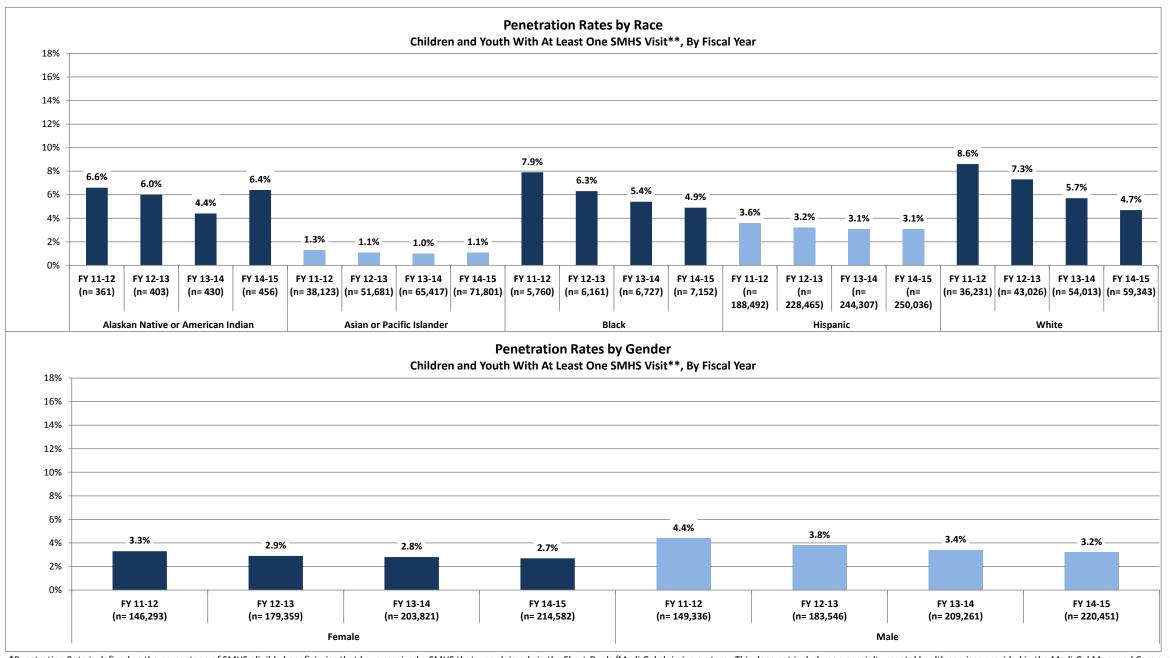
<sup>\*</sup>Penetration Rate is defined as the percentage of SMHS eligible beneficiaries that have received a SMHS that was claimed via the Short-Doyle/Medi-Cal claiming system. This does not include non-specialty mental health services provided in the Medi-Cal Managed Care system.

Please note: This report uses the Medi-Cal Eligibility Data System (MEDS) to obtain race/ethnicity data. The MEDS data is entered by County Welfare Departments and may differ from data maintained by County Mental Health Plans. For more information, please refer to the Measures Catalog.

<sup>\*\*</sup>Children and Youth that have received at least one SMHS in the Fiscal Year.

#### Penetration Rates\* Report: Children and Youth With At Least One SMHS Visit\*\*

Orange County as of August 3, 2016



<sup>\*</sup>Penetration Rate is defined as the percentage of SMHS eligible beneficiaries that have received a SMHS that was claimed via the Short-Doyle/Medi-Cal claiming system. This does not include non-specialty mental health services provided in the Medi-Cal Managed Care system.

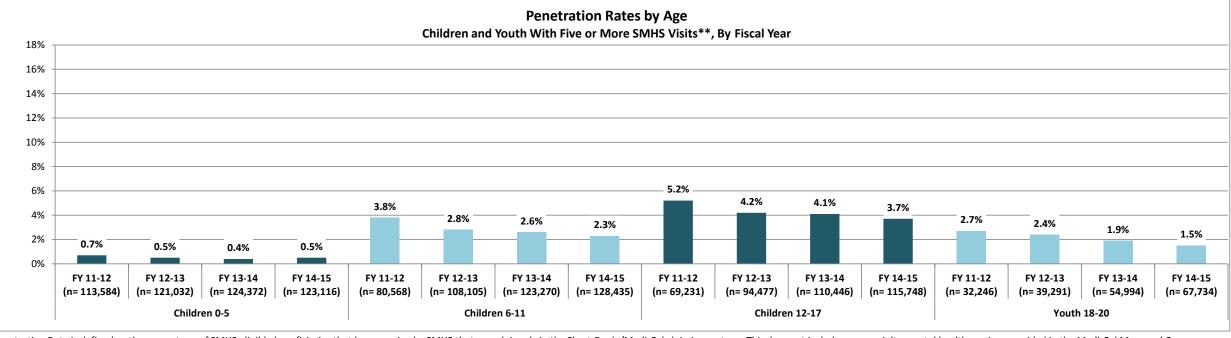
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<sup>\*\*</sup>Children and Youth that have received at least one SMHS in the Fiscal Year.

## Penetration Rates\* Report: Children and Youth with Five or More SMHS Visits\*\*

Orange County as of August 3, 2016

		FY 11-12			FY 12-13			FY 13-14			FY 14-15	
	Children and	Certified		Children and	Certified		Children and	Certified		Children and	Certified	
	Youth with 5 or	Eligible	Penetration	Youth with 5 or	Eligible	Penetration	Youth with 5 or	Eligible	Penetration	Youth with 5 or	Eligible	Penetration
	more SMHS	Children and	Rate									
	Visits	Youth		Visits	Youth		Visits	Youth		Visits	Youth	
All	8,263	295,629	2.8%	8,532	362,905	2.4%	9,291	413,082	2.2%	8,943	435,033	2.1%
Children 0-5	762	113,584	0.7%	640	121,032	0.5%	554	124,372	0.4%	615	123,116	0.5%
Children 6-11	3,033	80,568	3.8%	3,020	108,105	2.8%	3,187	123,270	2.6%	3,002	128,435	2.3%
Children 12-17	3,596	69,231	5.2%	3,921	94,477	4.2%	4,498	110,446	4.1%	4,289	115,748	3.7%
Youth 18-20	872	32,246	2.7%	951	39,291	2.4%	1,052	54,994	1.9%	1,037	67,734	1.5%
Alaskan Native or American Indian	19	361	5.3%	15	403	3.7%	12	430	2.8%	23	456	5.0%
Asian or Pacific Islander	335	38,123	0.9%	392	51,681	0.8%	472	65,417	0.7%	524	71,801	0.7%
Black	316	5,760	5.5%	285	6,161	4.6%	263	6,727	3.9%	252	7,152	3.5%
Hispanic	4,808	188,492	2.6%	4,973	228,465	2.2%	5,476	244,307	2.2%	5,320	250,036	2.1%
White	2,317	36,231	6.4%	2,254	43,026	5.2%	2,302	54,013	4.3%	2,030	59,343	3.4%
Other	151	9,102	1.7%	230	13,959	1.6%	254	20,847	1.2%	269	24,873	1.1%
Unknown	317	17,560	1.8%	383	19,210	2.0%	512	21,341	2.4%	525	21,372	2.5%
Female	3,486	146,293	2.4%	3,666	179,359	2.0%	4,104	203,821	2.0%	4,059	214,582	1.9%
Male	4,777	149,336	3.2%	4,866	183,546	2.7%	5,187	209,261	2.5%	4,884	220,451	2.2%

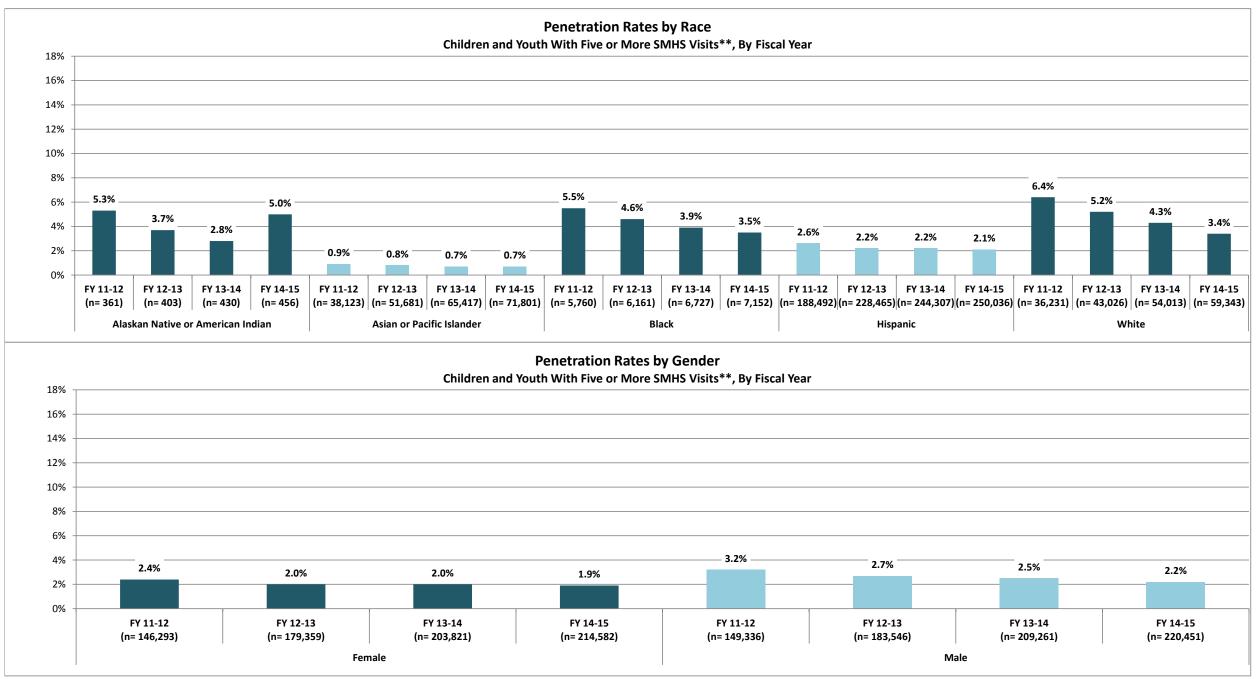


<sup>\*</sup>Penetration Rate is defined as the percentage of SMHS eligible beneficiaries that have received a SMHS that was claimed via the Short-Doyle/Medi-Cal claiming system. This does not include non-specialty mental health services provided in the Medi-Cal Managed Care system. \*\*Children and Youth that have received at least five SMHS in the Fiscal Year.

Please note: This report uses the Medi-Cal Eligibility Data System (MEDS) to obtain race/ethnicity data. The MEDS data is entered by County Welfare Departments and may differ from data maintained by County Mental Health Plans. For more information, please refer to the Measures Catalog.

## Penetration Rates\* Report: Children and Youth with Five or More SMHS Visits\*\*

Orange County as of August 3, 2016



<sup>\*</sup>Penetration Rate is defined as the percentage of SMHS eligible beneficiaries that have received a SMHS that was claimed via the Short-Doyle/Medi-Cal claiming system. This does not include non-specialty mental health services provided in the Medi-Cal Managed Care system. \*\*Children and Youth that have received at least five SMHS in the Fiscal Year.

Please note: This report uses the Medi-Cal Eligibility Data System (MEDS) to obtain race/ethnicity data. The MEDS data is entered by County Welfare Departments and may differ from data maintained by County Mental Health Plans. For more information, please refer to the Measures Catalog.

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## Utilization Report\*: Approved Specialty Mental Health Services for Children and Youth Mean Expenditures and Mean Service Quantity per Unique Beneficiary by Fiscal Year\*

Orange County as of August 3, 2016

Fiscal Year	SDMC Total Approved	IHBS (Minutes)	ICC (Minutes)	Case Management/ Brokerage (Minutes)	Mental Health Services (Minutes)	Therapeutic Behavioral Services (Minutes)	Medication Support Services (Minutes)	Crisis Intervention (Minutes)	Crisis Stabilization (Hours)	Full Day Treatment Intensive (Hours)	Full Day Rehabilitation (Hours)	Hospital Inpatient (Days)	Hospital Inpatient Admin (Days)	Fee for Service	Treatment		Psychiatric Health Facility (Days)
FY 11-12	\$ 3,199.32	0	0	397	1,163	3,359	289	271	14	0	0	0	0	10	9	0	0
FY 12-13	\$ 3,619.23	236	118	419	1,073	2,966	318	279	17	0	0	0	0	10	14	0	0
FY 13-14	\$ 3,770.22	1,342	1,206	339	1,045	3,131	335	274	17	0	0	0	0	9	7	0	0
FY 14-15	\$ 3,979.14	1,349	850	295	1,099	2,926	307	267	15	0	0	0	0	10	12	0	0
MEAN	\$ 3,641.98	976	725	363	1,095	3,096	312	273	16	0	0	0	0	9	11	0	0



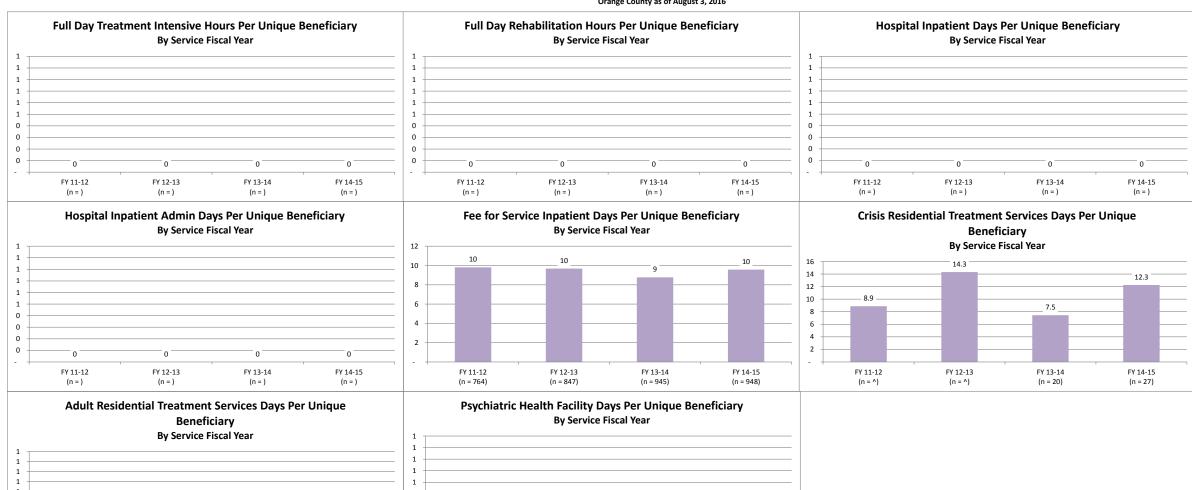
<sup>\*</sup>The graphs are color coded so that those reported in the same unit of analysis (e.g., minutes) are colored similarly.

Please note that (n) values listed at the bottom of each bar graph represent the actual number of children/youth that received the SMHS represented in their respective graph by Fiscal Year.

<sup>^</sup> Data has been suppressed to protect patient privacy

#### Utilization Report\*: Approved Specialty Mental Health Services for Children and Youth Mean Expenditures and Mean Service Quantity per Unique Beneficiary by Fiscal Year\*

Orange County as of August 3, 2016



FY 12-13

(n = )

Please note that (n) values listed at the bottom of each bar graph represent the actual number of children/youth that received the SMHS represented in their respective graph by Fiscal Year.

FY 14-15

(n = )

0.0

FY 13-14

(n = )

0.0

FY 11-12

(n = )

Page 12 of 14

FY 12-13

(n = )

FY 11-12

(n = )

0.0 FY 13-14

(n = )

FY 14-15

(n = )

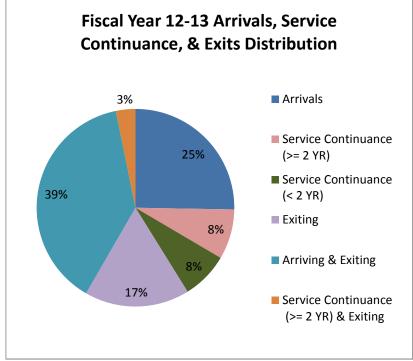
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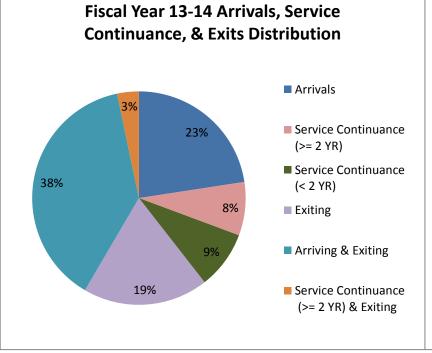
<sup>^</sup> Data has been suppressed to protect patient privacy.

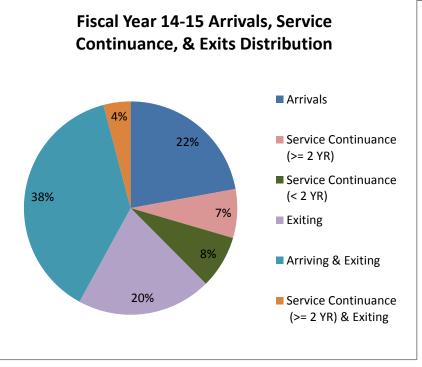
# Snapshot Report: Unique Count of Children and Youth Receiving SMHS Arriving, Exiting, and with Service Continuance by Fiscal Year

Category	Description (Please refer to the Measures Catalog for more detailed descriptions on all Performance Outcomes System measures.)
Arrivals	Children/Youth that did not receive any SMHS within 3 months of their first date of service in the Fiscal Year.
<b>Service Continuance</b>	Children/Youth receiving continuous services with no breaks in service greater than 90 days for a period of at least 2 years (>= 2 YR) or a period of 1 to 2 years (< 2 YR).
Exiting	Children/Youth that did not receive any SMHS within 3 months after their last date of service in the Fiscal Year.
<b>Arriving &amp; Exiting</b>	A distinct category in which children/youth met both the criteria for <b>Arrivals</b> and <b>Exiting</b> above for the fiscal year.
Service Continuance &	
Exiting	A distinct category in which Children/Youth had at least 2 years of Service Continuance going into the Fiscal Year and then Exited within the same Fiscal Year.

Service Fiscal Year	Arrivals Count	Arrivals %	Service Continuance (>= 2 YR) Count	Continuance	Service Continuance (<2 YR) Count	Service Continuance (< 2 YR) %	Exiting Count	Exiting %	Arriving & Exiting Count	Exiting %		Service Continuance (>= 2 YR) and Exiting %		Total %
FY 12-13	3,075	25.3%	995	8.2%	933	7.7%	2,093	17.2%	4,682	38.5%	395	3.2%	12,173	100%
FY 13-14	2,894	22.6%	1,034	8.1%	1,126	8.8%	2,440	19.0%	4,906	38.3%	419	3.3%	12,819	100%
FY 14-15	2,808	22.1%	938	7.4%	1,020	8.0%	2,592	20.4%	4,814	37.9%	514	4.1%	12,686	100%







## Time to Step Down Report: Children and Youth Stepping Down in SMHS Services Post Inpatient Discharge\*

Orange County as of August 3, 2016

FY 11-12

(721 Unique Beneficiaries with

840 Total Inpatient Discharges )

20% 0%

Service FY	Count of Inpatient Discharges with Step Down within 7 Days of Discharge	Percentage of Inpatient Discharges with Step Down within 7 Days of Discharge	Count of Inpatient Discharges with Step Down Between 8 and 30 Days	Percentage of Inpatient Discharges with Step Down Between 8 and 30 Days	Count of Inpatient Discharges with a Step Down > 30 Days from Discharge	Percentage of Inpatient Discharges with a Step Down > 30 Days from Discharge	Count of Inpatient Discharges with No Step Down*	Percentage of Inpatient Discharges with No Step Down*	Minimum Number of Days between Discharge and Step Down	Maximum Number of Days between Discharge and Step Down	Mean Time to Next Contact Post Inpatient Discharge (Days)	Median Time to Next Contact Post Inpatient Discharge (Days)	
FY 11-12	648	77.1%	71	8.5%	74	8.8%	47	5.6%	0	365	16.9	0	
FY 12-13	587	62.3%	133	14.1%	147	15.6%			0	365		2	
FY 13-14	579		190	17.8%	178	16.7%			0	365		4	
FY 14-15	488	45.3%	218	20.2%	204	18.9%	167	15.5%	0	365	33.6	6	
7	Median Time		vice in Days	•	6	40			Service in	•	nd Step Dow		
6					б	35 —			29.8	30.5		33.6	
5						30		•	25.8				
4				4		25 —			_				
3						20 —	16.9						
]		2				15							
1						10							
0	0					5							
0	FY 11-12	FY 12-13	F	Y 13-14	FY 14-15	0 +	FY 11-12	FY	12-13	FY 13-14	FY	14-15	
4000/	Percentage of Discharges by Time Between Inpatient Discharge and Step Down Service  Within 7 Days Within 8 - 30 Days 31 Days + No Step Down												
100%		5.6% 8.8% 8.5%			8.0% 15.6%			11.4%			15.5%		
80%		8.5%			14.1%			16.7%			18.9%		
60%					1.12/0			17.8%			20.2%		
40%		77.1%			62.3%								

54.2%

FY 13-14

(911 Unique Beneficiaries with

1,069 Total Inpatient Discharges )

45.3%

FY 14-15

(915 Unique Beneficiaries with

1,077 Total Inpatient Discharges)

62.3%

FY 12-13

(808 Unique Beneficiaries with

942 Total Inpatient Discharges )

<sup>\*</sup> No Step Down is defined as no Medi-Cal eligible service was claimed through Short-Doyle/Medi-Cal after a claimed inpatient service was billed with a discharge date. This category may include data currently unavailable to DHCS, such as beneficiaries that were moved to a community-based program or beneficiaries that were incarcerated.